



## Agency Legislative Proposal - 2016 Session

**Document Name** (e.g. OPM1015Budget.doc; OTG1015Policy.doc): [Click here to enter text.](#)

(If submitting electronically, please label with date, agency, and title of proposal – 092611\_SDE\_TechRevisions)

State Agency: Office of Policy and Management

**Liaison:** Alexandra Dowe

**Phone:** 860-418-6423

**E-mail:** Alexandra.dowe@ct.gov

Lead agency division requesting this proposal: Finance

Agency Analyst/Drafter of Proposal: Robert Dakers

**Title of Proposal:** AC The enrollment of Nonstate public employees in the State employee health plan

**Statutory Reference:** PA 15-63 (Not yet codified)

**Proposal Summary:**

This proposal is intended to prevent the state General Fund from being asked to subsidize local governments participating in the health insurance pooling program.

### PROPOSAL BACKGROUND

◇ **Reason for Proposal**

Please consider the following, if applicable:

- (1) Have there been changes in federal/state/local laws and regulations that make this legislation necessary?
- (2) Has this proposal or something similar been implemented in other states? If yes, what is the outcome(s)?
- (3) Have certain constituencies called for this action?
- (4) What would happen if this was not enacted in law this session?

[Click here to enter text.](#)

◇ **Origin of Proposal**

**New Proposal**

**Resubmission**

If this is a resubmission, please share:

- (1) What was the reason this proposal did not pass, or if applicable, was not included in the Administration's package?
- (2) Have there been negotiations/discussions during or after the previous legislative session to improve this proposal?
- (3) Who were the major stakeholders/advocates/legislators involved in the previous work on this legislation?
- (4) What was the last action taken during the past legislative session?

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### PROPOSAL IMPACT

◇ **AGENCIES AFFECTED** (please list for each affected agency)



**Agency Name:** Click here to enter text.  
**Agency Contact (name, title, phone):** Click here to enter text.  
**Date Contacted:** Click here to enter text.

Approve of Proposal     YES     NO     Talks Ongoing

**Summary of Affected Agency's Comments**  
Click here to enter text.

Will there need to be further negotiation?     YES     NO

◇ **FISCAL IMPACT** (please include the proposal section that causes the fiscal impact and the anticipated impact)

**Municipal** (please include any municipal mandate that can be found within legislation)  
Click here to enter text.

**State**  
Click here to enter text.

**Federal**  
Click here to enter text.

**Additional notes on fiscal impact**  
Click here to enter text.

◇ **POLICY and PROGRAMMATIC IMPACTS** (Please specify the proposal section associated with the impact)

Click here to enter text.

**Insert fully drafted bill here**

**Proposed Amendments to PA 15-93: "AN ACT CONCERNING THE ENROLLMENT OF NONSTATE PUBLIC EMPLOYEES IN THE STATE EMPLOYEE HEALTH PLAN"**

Sec. 2. (NEW) (Effective October 1, 2015) (a) Notwithstanding any provision of title 38a of the general statutes, the Comptroller shall offer to nonstate public employers and their nonstate public employees, and their retirees, if applicable, coverage under the state employee plan.



Such nonstate public employees, or retirees, if applicable, shall be pooled with the state employee plan, provided the Comptroller receives an application from a nonstate public employer and the application is approved in accordance with this section or section 3 of this act. Premium payments for such coverage shall be remitted by the nonstate public employer to the Comptroller and shall be the same as those paid by the state inclusive of any premiums paid by state employees, except as otherwise provided in this section or section 4 of this act. The Comptroller may charge each nonstate public employer participating in the state employee plan an administrative fee calculated on a per member, per month basis. Such administrative fees shall include an amount deemed necessary by the Comptroller to ensure that the state employee plan premium account established in accordance with Section 4 of this Act will maintain a positive balance.

Sec. 4. (NEW) (Effective October 1, 2015) (a) There is established an account to be known as the "state employee plan premium account", which shall be a separate, nonlapsing account within the General Fund. All premiums paid by nonstate public employers and nonstate public employees pursuant to participation in the state employee plan shall be deposited into said account. The account shall be administered by the Comptroller, with the advice of the Health Care Costs Containment Committee, for payment of claims and administrative fees to entities providing coverage or services under the state employee plan. Such administrative fees shall include an amount deemed necessary by the Comptroller to ensure that the state employee plan premium account will maintain a positive balance.



## Agency Legislative Proposal - 2016 Session

**Document Name** (e.g. OPM1015Budget.doc; OTG1015Policy.doc): 2016\_OPM\_RealPropertyInventories

(If submitting electronically, please label with date, agency, and title of proposal – 092611\_SDE\_TechRevisions)

State Agency: Office of Policy and Management

**Liaison:** Alexandra Dowe

**Phone:** (860) 418-6423

**E-mail:** Alexandra.dowe@ct.gov

Lead agency division requesting this proposal: Bureau of Assets Management

Agency Analyst/Drafter of Proposal: Patrick O’Brien

**Title of Proposal:** AAC Inventories of State Real Property

**Statutory Reference:** CGS 4-67g(e)

**Proposal Summary:**

This proposal intends to reduce deadline conflicts between the State Real Property inventory and the State Facility Plan, which are both prepared by the Bureau of Assets Management within the Office of Policy and Management, by changing the deadline for submission to July 1st for the State Real Property Inventory only.

### PROPOSAL BACKGROUND

◇ **Reason for Proposal**

*Please consider the following, if applicable:*

- (1) *Have there been changes in federal/state/local laws and regulations that make this legislation necessary?*
- (2) *Has this proposal or something similar been implemented in other states? If yes, what is the outcome(s)?*
- (3) *Have certain constituencies called for this action?*
- (4) *What would happen if this was not enacted in law this session?*

Currently both the State Real Property Inventory Report and the State Facility Plan are statutorily required to be submitted on March 15; the State Real Property Inventory each year and the State Facility Plan in odd-numbered years. Changing the deadline for the State Real Property Inventory report will allow the Office of Policy and Management additional flexibility to ensure that both reports are prepared accurately and on time.

◇ **Origin of Proposal**

**New Proposal**

**Resubmission**



If this is a resubmission, please share:

- (1) What was the reason this proposal did not pass, or if applicable, was not included in the Administration's package?
- (2) Have there been negotiations/discussions during or after the previous legislative session to improve this proposal?
- (3) Who were the major stakeholders/advocates/legislators involved in the previous work on this legislation?
- (4) What was the last action taken during the past legislative session?

Click here to enter text.

**PROPOSAL IMPACT**

◇ **AGENCIES AFFECTED** (please list for each affected agency)

**Agency Name:** Click here to enter text.  
**Agency Contact (name, title, phone):** Click here to enter text.  
**Date Contacted:** Click here to enter text.

Approve of Proposal     YES     NO     Talks Ongoing

**Summary of Affected Agency's Comments**  
 Click here to enter text.

Will there need to be further negotiation?     YES     NO

◇ **FISCAL IMPACT** (please include the proposal section that causes the fiscal impact and the anticipated impact)

**Municipal** (please include any municipal mandate that can be found within legislation)  
 N/A

**State**  
 N/A

**Federal**  
 N/A

**Additional notes on fiscal impact**  
 Click here to enter text.

◇ **POLICY and PROGRAMMATIC IMPACTS** (Please specify the proposal section associated with the impact)

Click here to enter text.



[Insert fully drafted bill here](#)

**Sec. 4-67g. State real property: Long-range planning, efficiency and appropriateness of use and inventories. Secretary approval re ownership and use.** (a) The Office of Policy and Management shall be responsible for: (1) Long-range planning with regard to the use of all state real property; (2) determining the level of efficiency of each and every state agency's use of any and all real property under its control; (3) maintaining an inventory of state real property; (4) maintaining an inventory of real property leased by state agencies; and (5) determining the appropriate use of state real property.

(b) In creating and maintaining such inventories, the secretary shall make recommendations concerning the reuse or disposition of state real property and identify in such inventories existing buildings that (1) are of historic, architectural or cultural significance, including buildings listed or eligible to be listed in the national register established under the National Historic Preservation Act of 1966, 80 Stat. 915 (1966), 16 USC 470a, and (2) would be suitable, whether or not in need of repair, alteration or addition, to meet the public building needs of the state or to meet the needs of the public in accordance with the provisions of subsection (m) of section 4b-23. At the request of the secretary, the Commissioner of Economic and Community Development shall advise the secretary as to whether such buildings are of historic, architectural or cultural significance.

(c) All state agencies shall provide the secretary, in the manner and form prescribed by the secretary, with any information requested by said secretary for purposes of maintaining the inventories required by this section.

(d) The secretary shall update such inventories not less than annually and shall provide the Commissioner of Administrative Services with a copy of such inventories whenever the inventories are updated.

(e) Not later than **[March 15, 2013]** **July 1, 2016**, and annually thereafter, the Secretary of the Office of Policy and Management shall submit a copy of such inventories, in accordance with the provisions of section 11-4a, to the joint standing committees of the General Assembly having cognizance of matters relating to government administration and appropriations and the budgets of state agencies.

(f) Each state agency shall request and obtain the written approval of the secretary or his or her designee prior to any (1) change in ownership of state real property, (2) change in use of state real property, (3) use of state real property by an entity other than a state agency, or (4) use of state real property by a state agency other than the state agency with custody and control over such state real property. For purposes of this subsection, "state agency" does not



include a constituent unit of the state system of higher education, a technical high school or an agency in the legislative or judicial branch of state government.

(g) Except as otherwise provided, for the purposes of this section, “state real property” means any improved or unimproved real property owned by a state agency, and “state agency” means any office, department, board, council, commission, institution, constituent unit of the state system of higher education, technical high school or other agency in the executive, legislative or judicial branch of state government.

DRAFT



## Agency Legislative Proposal - 2016 Session

**Document Name** (e.g. OPM1015Budget.doc; OTG1015Policy.doc): **112715\_OPM\_TechRevisions\_Renters**

(If submitting electronically, please label with date, agency, and title of proposal – 092611\_SDE\_TechRevisions)

State Agency: Office of Policy and Management
<b>Liaison:</b> Alexandra Dowe <b>Phone:</b> (860) 418-6423 <b>E-mail:</b> Alexandra.dowe@ct.gov
Lead agency division requesting this proposal: Intergovernmental Policy Division
Agency Analyst/Drafter of Proposal: Shirley H. Corona

<b>Title of Proposal:</b> Revision to CGS Sec. 12-170f
<b>Statutory Reference:</b> CGS Sec. 12-170f
<b>Proposal Summary:</b> Language to bring CGS 12-170f in accordance with Public Acts 12-69 and 13-234 and other technical changes.

### PROPOSAL BACKGROUND

#### ◇ Reason for Proposal

<p><i>Please consider the following, if applicable:</i></p> <ol style="list-style-type: none"> <li>(1) <i>Have there been changes in federal/state/local laws and regulations that make this legislation necessary?</i></li> <li>(2) <i>Has this proposal or something similar been implemented in other states? If yes, what is the outcome(s)?</i></li> <li>(3) <i>Have certain constituencies called for this action?</i></li> <li>(4) <i>What would happen if this was not enacted in law this session?</i></li> </ol> <p>(1) a) Public Act 12-69 extended the renter’s grant application period from May 15 - September 15 to April 1 - October 1. As a result of PA 12-69, PA 13-234 changed the time frame in which OPM is to provide the certified list of renters to the Comptroller from 90 to 120 days after the applications have been received. (b) The Office of Policy and Management no longer accepts renters paper applications and municipal claims. The process in which assessors/agents provide the Office of Policy and Management with data is now in an electronic format. The renters receive a certificate of grant and the assessor/agent keeps the original documentation. Historically, renter’s paper applications were submitted once a month to OPM. Effective April 1, 2013, the submission of claims is performed electronically through the OPM portal, with the receipt of the claims based on real time. Using the 120 day time frame, if a renter’s application was submitted to OPM on April 1, the Comptroller would have to be notified by OPM on July 30 and payment would have to be made by August 30. However, the language of CGS Sec. 12-170f states that payments will not be made until the later part of October. The changes reflected in the following proposal seek to remedy these discrepancies.</p>
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- ◇ **Origin of Proposal**       **New Proposal**       **Resubmission**
- ◇

*If this is a resubmission, please share:*

- (1) *What was the reason this proposal did not pass, or if applicable, was not included in the Administration’s package?*
- (2) *Have there been negotiations/discussions during or after the previous legislative session to improve this proposal?*
- (3) *Who were the major stakeholders/advocates/legislators involved in the previous work on this legislation?*
- (4) *What was the last action taken during the past legislative session?*

Click here to enter text.

**PROPOSAL IMPACT**

- ◇ **AGENCIES AFFECTED** *(please list for each affected agency)*

**Agency Name:** Click here to enter text.  
**Agency Contact (name, title, phone):** Click here to enter text.  
**Date Contacted:** Click here to enter text.

Approve of Proposal     **YES**     **NO**     **Talks Ongoing**

**Summary of Affected Agency’s Comments**  
 Click here to enter text.

Will there need to be further negotiation?     **YES**     **NO**

- ◇ **FISCAL IMPACT** *(please include the proposal section that causes the fiscal impact and the anticipated impact)*

**Municipal** *(please include any municipal mandate that can be found within legislation)*  
 No fiscal impact.

**State**  
 Click here to enter text.

**Federal**  
 Click here to enter text.

**Additional notes on fiscal impact**  
 Click here to enter text.

- ◇
- ◇



◇ **POLICY and PROGRAMMATIC IMPACTS** *(Please specify the proposal section associated with the impact)*

CGS Section 12-170f

**Insert fully drafted bill here**

**Sec. 12-170f. Applications for grants. Assessors' duties.** (a) Any renter, believing himself or herself to be entitled to a grant under section 12-170d for any calendar year, shall apply for such grant to the assessor of the municipality in which the renter resides or to the duly authorized agent of such assessor or municipality on or after April first and not later than October first of each year with respect to such grant for the calendar year preceding each such year, on a form prescribed and furnished by the Secretary of the Office of Policy and Management to the assessor. A renter may apply to the secretary prior to December fifteenth of the claim year for an extension of the application period. The secretary may grant such extension in the case of extenuating circumstance due to illness or incapacitation as evidenced by a certificate signed by a physician or an advanced practice registered nurse to that extent, or if the secretary determines there is good cause for doing so. A renter making such application shall present to such assessor or agent, in substantiation of the renter's application, a copy of the renter's federal income tax return, and if not required to file a federal income tax return, such other evidence of qualifying income, receipts for money received, or cancelled checks, or copies thereof, and any other evidence the assessor or such agent may require. When the assessor or agent is satisfied that the applying renter is entitled to a grant, such assessor or agent shall issue a certificate of grant, **[in triplicate,]** in such form as the secretary may prescribe and supply showing the amount of the grant due. The assessor or agent shall forward **the [original copy and attached]** application to the secretary not later than the last day of the month following the month in which the renter has made application. Any municipality that neglects to transmit to the secretary the **[claim and supporting]** applications as required by this section shall forfeit two hundred fifty dollars to the state, provided the secretary may waive such forfeiture in accordance with procedures and standards adopted by regulation in accordance with chapter 54. A **[duplicate of such]** certificate **of grant [with a copy of the application attached]** shall be delivered to the renter and the assessor or agent shall keep **[the third] a** copy of such certificate and **[a copy of]** the application. After the secretary's review of each claim, pursuant to section 12-120b, and verification of the amount of the grant the secretary shall, not later than **[September thirtieth] October Fifteenth** of each year prepare a list of certificates approved for payment, and shall thereafter supplement such list monthly. Such list and any supplements thereto shall be



approved for payment by the secretary and shall be forwarded by the secretary to the Comptroller, [not later than one hundred twenty days after receipt of such applications and certificates of grant from the assessor or agent,] and the Comptroller shall draw an order on the Treasurer, not later than fifteen days following, in favor of each person on such list and on supplements to such list in the amount of such person's claim and the Treasurer shall pay such amount to such person, not later than fifteen days following. If the Secretary of the Office of Policy and Management determines a renter was overpaid for such grant, the amount of any subsequent grant paid to the renter under section 12-170d after such determination shall be reduced by the amount of overpayment until the overpayment has been recouped. Any claimant aggrieved by the results of the secretary's review or determination shall have the rights of appeal as set forth in section 12-120b. Applications filed under this section shall not be open for public inspection. Any person who, for the purpose of obtaining a grant under section 12-170d, wilfully fails to disclose all matters related thereto or with intent to defraud makes false statement shall be fined not more than five hundred dollars.





## Agency Legislative Proposal - 2016 Session

**Document Name** (e.g. OPM1015Budget.doc; OTG1015Policy.doc): 11302015\_OPM\_TechRevisionsC&H

(If submitting electronically, please label with date, agency, and title of proposal – 092611\_SDE\_TechRevisions)

State Agency: Office of Policy and Management
<b>Liaison:</b> Alexandra Dowe <b>Phone:</b> (860) 418-6423 <b>E-mail:</b> Alexandra.dowe@ct.gov
Lead agency division requesting this proposal: Intergovernmental Policy Division
Agency Analyst/Drafter of Proposal: Shirley H. Corona

<b>Title of Proposal:</b> Revision to College & Hospital Grant
<b>Statutory Reference:</b> CGS Sec. 12-20a
<b>Proposal Summary:</b> Language excluding municipalities from receiving a College and Hospital PILOT for the real property of private nonprofit institutions of higher learning which are used primarily for the purpose of providing primary and secondary education.

### PROPOSAL BACKGROUND

#### ◇ Reason for Proposal

<p><i>Please consider the following, if applicable:</i></p> <ol style="list-style-type: none"> <li>(1) <i>Have there been changes in federal/state/local laws and regulations that make this legislation necessary?</i></li> <li>(2) <i>Has this proposal or something similar been implemented in other states? If yes, what is the outcome(s)?</i></li> <li>(3) <i>Have certain constituencies called for this action?</i></li> <li>(4) <i>What would happen if this was not enacted in law this session?</i></li> </ol> <p>Current language allows municipalities to receive a payment in lieu of tax (PILOT) for <b>all</b> real property owned by private nonprofit institutions of higher learning. This proposal would limit the types of real property that are eligible for this grant.</p>
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#### ◇ Origin of Proposal      New Proposal      Resubmission

<p><i>If this is a resubmission, please share:</i></p> <ol style="list-style-type: none"> <li>(1) <i>What was the reason this proposal did not pass, or if applicable, was not included in the Administration’s package?</i></li> <li>(2) <i>Have there been negotiations/discussions during or after the previous legislative session to improve this proposal?</i></li> <li>(3) <i>Who were the major stakeholders/advocates/legislators involved in the previous work on this legislation?</i></li> <li>(4) <i>What was the last action taken during the past legislative session?</i></li> </ol> <p>Click here to enter text.</p>
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**PROPOSAL IMPACT**

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◇ **AGENCIES AFFECTED** *(please list for each affected agency)*

<p><b>Agency Name:</b> Click here to enter text.</p> <p><b>Agency Contact (name, title, phone):</b> Click here to enter text.</p> <p><b>Date Contacted:</b> Click here to enter text.</p> <p>Approve of Proposal    <input type="checkbox"/> YES    <input type="checkbox"/> NO    <input type="checkbox"/> Talks Ongoing</p>
<p><b>Summary of Affected Agency's Comments</b></p> <p>Click here to enter text.</p>
<p>Will there need to be further negotiation?    <input type="checkbox"/> YES    <input type="checkbox"/> NO</p>

◇ **FISCAL IMPACT** *(please include the proposal section that causes the fiscal impact and the anticipated impact)*

<p><b>Municipal</b> <i>(please include any municipal mandate that can be found within legislation)</i></p> <p>Municipalities who currently receive a PILOT would no longer be able to claim properties used for primary and secondary education. By excluding these properties, municipalities would receive a greater share of the prorated PILOT.</p>
<p><b>State</b></p> <p>No fiscal impact.</p>
<p><b>Federal</b></p> <p>Click here to enter text.</p>
<p><b>Additional notes on fiscal impact</b></p> <p>Click here to enter text.</p>

◇ **POLICY and PROGRAMMATIC IMPACTS** *(Please specify the proposal section associated with the impact)*

<p>Click here to enter text.</p> <p>CGS §12-20a</p>
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**Insert fully drafted bill here**

**Sec. 12-20a. Grants in lieu of taxes on real property of private colleges, general hospitals, chronic disease hospitals and certain urgent care facilities.** (a) On or before January first, annually, the Secretary of the Office of Policy and Management shall determine the amount due to each municipality



in the state, in accordance with this section, as a state grant in lieu of taxes with respect to real property owned by any private nonprofit institution of higher learning or any nonprofit general hospital facility or freestanding chronic disease hospital or an urgent care facility that operates for at least twelve hours a day and that had been the location of a nonprofit general hospital for at least a portion of calendar year 1996 to receive payments in lieu of taxes for such property, exclusive of any such facility operated by the federal government, except a campus of the United States Department of Veterans Affairs Connecticut Healthcare Systems, or the state of Connecticut or any subdivision thereof. As used in this section “private nonprofit institution of higher learning” means any such institution, as defined in subsection (a) of section 10a-34, or any independent institution of higher education, as defined in subsection (a) of section 10a-173, that is engaged primarily in education beyond the high school level, and offers courses of instruction for which college or university-level credit may be given or may be received by transfer, the property of which is exempt from property tax under any of the subdivisions of section 12-81; “nonprofit general hospital facility” means any such facility that is used primarily for the purpose of general medical care and treatment, exclusive of any hospital facility used primarily for the care and treatment of special types of disease or physical or mental conditions; and “freestanding chronic disease hospital” means a facility that provides for the care and treatment of chronic diseases, excluding any such facility having an ownership affiliation with and operated in the same location as a chronic and convalescent nursing home.

(b) The grant payable to any municipality under the provisions of this section in the state fiscal year commencing July 1, 1999, and in each fiscal year thereafter, shall be equal to seventy-seven per cent of the property taxes which, except for any exemption applicable to any such institution of higher education or general hospital facility under the provisions of section 12-81, would have been paid with respect to such exempt real property on the assessment list in such municipality for the assessment date two years prior to the commencement of the state fiscal year in which such grant is payable. The amount of the grant payable to each municipality in any year in accordance with this section shall be reduced proportionately in the event that the total of such grants in such year exceeds the amount appropriated for the purposes of this section with respect to such year.

(c) Notwithstanding the provisions of subsection (b) of this section, the amount of the grant payable to any municipality under the provisions of this section with respect to a campus of the United States Department of Veterans Affairs Connecticut Healthcare Systems shall be as follows: (1) For the fiscal year ending June 30, 2007, twenty per cent of the amount payable in accordance with said subsection (b); (2) for the fiscal year ending June 30, 2008, forty per cent of such amount; (3) for the fiscal year ending June 30, 2009, sixty per cent of such amount; (4) for the fiscal year ending June 30, 2010, eighty per cent of such amount; (5) for the fiscal year ending June 30, 2011, and each fiscal year thereafter, one hundred per cent of such amount.

(d) As used in this section and section 12-20b, the word “municipality” means any town, consolidated town and city, consolidated town and borough, borough, district, as defined in section 7-324, and any city not consolidated with a town.



(e) Notwithstanding the provisions of subsection (a) of this section, the real property owned by any private nonprofit institution of higher learning that are used primarily for primary and secondary education shall not be eligible for a grant in lieu of tax.