



Connecticut Department of  
**ENERGY &  
ENVIRONMENTAL  
PROTECTION**

**STATE OF CONNECTICUT  
V.  
DON STEVENS TIRE CO., INC.**

**CONSENT ORDER# COWSWDS13015**

**Date Issued: June 14, 2013**

A. With the agreement of Don Stevens Tire Co., Inc., (“Respondent”), the Commissioner of Energy and Environmental Protection (“the Commissioner”) finds:

1. Respondent Don Stevens Tire, (“DST”) is the permittee of a volume reduction facility for tires located at 60 Curtiss St., Southington, Connecticut, (“the site”) shown on map 133, block 65 in the Southington Tax Assessor’s Office.
2. The Joseph J. Stevens Family Limited Partnership is listed as the owner of the site identified in the above paragraph in the Southington Tax Assessor’s Office.
3. On June 24, 2005, Permit to Operate No. 13106797 was issued based on a renewal application. The Permit to Operate was due to expire five (5) years from the date of issuance.
4. On January 30, 2013, the Department of Energy and Environmental Protection, Waste Engineering and Enforcement Division, (“the Department”) received a complaint about DST improper storage of large piles of tires on the ground.
5. On February 6, 2013, the Department inspected the site and found the following violations:
  - a. Respondent failed to operate the volume reduction facility as required by Regulations of State Agencies (RCSA) 22a-209-4(e), 22a-209-6, and 22a-209-10 and Solid Waste Permit to Operate No. 1310697, paragraphs 3., 7., 8., 9., 10., and 12. Specifically, violations include but are not limited to: failure to store tires on-site in containers; processing and storing of tires exceeding permit limits; and certification for operators having expired.
6. On March 6, 2013, the Department issued Notice of Violation # WSWDS13015 to Respondent requiring correction of the violations listed in paragraph A.5.a of this Consent Order.
7. On March 27, 2013, the Department received a letter from the Respondent noting that three (3) employees from DST registered for the Operator Certification class scheduled for April 9, 2013. Additionally, the letter explained that a breakdown of DST’s “walking floor trailer” was the cause of the “scrap tire delay”. On April 9, 2013, according to Department records, DST employees successfully completed the Operator Certification as required.

8. On April 30, 2013, the Department received the compliance statement and supporting documentation via email from the Respondent noting compliance with Notice of Violation #WSWDS13015.
9. By virtue of the above, Respondent was in violation of the requirements of RCSA § 22a-209-4, 22a-209-6, and 22a-209-10.

B. With the agreement of Respondent, the Commissioner, acting under § 22a-6, 22a-208, and 22a-225 of the Connecticut General Statutes, order Respondent as follows:

1. Compliance with Permit to Operate. On or before thirty (30) days after the issuance of this Consent Order, Respondent shall complete the removal of all tires as required to meet all the requirements of the Respondent's Permit to Operate. Respondent may process and store at the Facility no more than a total of forty (40) tons per day of the following types of solid waste: (a) scrap tires; (b) sliced tires; (c) scrap tire tubes; (d) scrap metal (rims) and (e) generated residue.
2. Provide Receipts. On or before sixty (60) days after the issuance of this Consent Order, Respondent shall submit to the Commissioner written proof that the removal of tires at the site has been completed. Respondent shall provide the Department with all receipts documenting removal of all tires from the site to a permitted facility for disposal.
3. Future Compliance. On or before ninety (90) days after the issuance of this Consent Order, Respondent shall submit to the Commissioner, for his review and written approval, a plan which details the actions and/or operational changes to ensure future compliance with the Solid Waste Regulations, RCSA § 22a-209, et. seq., including or not limited to those set forth in paragraph A. 5 of this Consent Order. Within five (5) days after the Commissioner approves such plan, Respondent shall carry out the plan and maintain it in full effect thereafter.
4. Future Recycling Plan.  
On or before ninety (90) days after the date of issuance of this Consent Order Respondent shall conduct a comprehensive recycling review of DST's office location to evaluate compliance with Connecticut's recycling laws set forth in CGS § 22a-241b(c). Respondent shall submit for the Commissioner's review and written approval a business recycling profile documenting the management of recyclable materials. An example profile is included as Attachment A to this Consent Order.
5. Progress reports. On or before the last day of June, September, December and March of each year following issuance of this Consent Order and continuing until all actions required by this Consent Order have been completed as approved and to the Commissioner's satisfaction, Respondent shall submit a progress report to the Commissioner describing the actions which Respondent have taken to date to comply with this Consent Order.
6. Status of Notice of Violation #WSWDS13015. This Consent Order supersedes Notice of Violation # WSWDS13015.
7. Full compliance. Respondent shall not be considered in full compliance with this Consent Order until all actions required by this Consent Order have been completed as approved and to the satisfaction of the Commissioner.
8. Civil penalty. On or before sixty (60) days, Respondent shall pay a penalty of ten thousand and six hundred dollars (\$10,600.00) as the total civil penalty to be sought by the Commissioner for

those, and only those, violations described in paragraphs A.5. of this Consent Order. The penalty shall be paid in four (4) separate installments due and payable as follows:

- a. The first installment of the penalty shall be in the amount of two thousand six hundred and fifty dollars (\$2,650.00) shall be due and payable on or before ninety (90) days after the date of issuance of this Consent Order.
  - b. The second installment of the penalty shall be in the amount of two thousand six hundred and fifty dollars (\$2,650.00) shall be due and payable on or before one hundred and eighty (180) days after the date of issuance of this Consent Order.
  - c. The third installment of the penalty shall be in the amount of two thousand six hundred and fifty dollars (\$2,650.00) shall be due and payable on or before two hundred and sixty (260) days after the date of issuance of this Consent Order.
  - d. The fourth installment of the penalty shall be in the amount of two thousand six hundred and fifty dollars (\$2,650.00) shall be due and payable on or before three hundred and sixty (360) days after the date of issuance of this Consent Order.
9. Supplemental Environmental Projects. In lieu of making the third and fourth civil penalty payments prescribed in paragraph B.8. above, Respondent may comply with the requirements of paragraph B.9.a or B.9.b regarding supplemental environmental projects (“SEP”).
- a. Payment to the Statewide SEP Account On or before ninety (90) days after the date of issuance of this Consent Order, Respondent shall pay five thousand three hundred dollars (\$5,300.00) to the Statewide SEP Account. The payment shall be mailed or personally delivered to the Department of Energy and Environmental Protection, Bureau of Financial and Support Services, Accounts Receivable Office, 79 Elm Street, Hartford, CT 06106-5127, and shall be by certified or bank check payable to “Treasurer, State of Connecticut”, with the notation thereon “Statewide SEP Account” and the Consent Order number identified on the first page of this Consent Order. A copy of the check and any transmittal letter shall also be sent to Julie Dutton of the Bureau of Materials Management and Compliance Assurance of the same address.
  - b. Performance of SEP(s) On or before thirty (30) days after the date of issuance of this Consent Order, Respondent shall submit for the Commissioner’s review and written approval a proposal to perform one or more SEP’s (“proposal”). The proposal shall include: a detailed description of each SEP; itemized costs to be incurred by Respondent in carrying out each SEP, documentation to support such cost estimates, an explanation as to why each SEP is being proposed, a proposed schedule for implementation and completion of each SEP, and a description of the benefit of each SEP to the general public or the environment. Respondent shall be credited up to seven thousand one hundred and eighty dollars (\$7,180.00) to partially fund any SEPs.
    - i. The Commissioner will either (a) approve the proposal, including in such approval the dollar amount of the penalty offset to be realized by the Respondent attributable to the SEP(s) and any additional conditions deemed necessary by the Commissioner; or (b) disapprove the proposal and notify Respondent, in writing, of deficiencies in the proposal and any additional actions or information required

to be taken or supplied by the Respondent. The decision to approve or disapprove an SEP shall be in the sole discretion of the Commissioner.

- ii. If the dollar amount of the penalty offset attributable to the approved SEP(s) is less than seven thousand one hundred and eighty dollars (\$7,180.00), Respondent shall pay the difference in accordance with a revised schedule established by the Commissioner.
- iii. If the Commissioner approves Respondent's proposal and Respondent fails to perform any approved SEP within the timeframes specified in the proposal, a payment to the Statewide SEP Account in an amount equal to the amount credited to Respondent for the SEP under paragraph B.9.b.ii. shall be due immediately upon notification by the Commissioner. In addition, a two thousand five hundred dollar (\$2,500<sup>00</sup>) penalty shall also be paid at this time for non-compliance with the approved proposal. This additional two thousand five hundred dollar (\$2,500<sup>00</sup>) penalty shall apply to each SEP which Respondent fails to perform in accordance with the terms and conditions approved by the Commissioner. Any payment made pursuant to this subparagraph shall be made in accordance with paragraph B.10. of this Consent Order. Respondent shall not be given any credit or reduction in the civil penalty provided for by this paragraph if an SEP included in an approved proposal is not fully complied with.
- iv. The net present after-tax value of the SEP(s) shall be equivalent to the sum(s) identified in this paragraph or Respondent shall submit certified documentation that no tax credits shall be obtained as a result of the SEP(s) performed under this paragraph.
- v. If and when Respondent disseminates any publicity, including but not limited to any press releases regarding funding a SEP, Respondent shall include a statement that such funding is in partial settlement of an enforcement action brought by the Commissioner.
- vi. Respondent shall not claim or represent that any SEP payment made pursuant to this Consent Order constitutes an ordinary business expense or charitable contribution or any other type of tax deductible expense, and Respondent shall not seek or obtain any other tax benefit such as a tax credit as a result of the payment under this paragraph.
- vii. On or before thirty (30) days after completion of the SEP, Respondent shall submit for the Commissioner's review and written approval a comprehensive final report that certifies completion of the SEP. Such final report shall include, at a minimum, a narrative history of the project, detailed explanation of its design and implementation, summary of any data collected, complete final accounting of actual project costs including receipts for out-of-pocket costs, and a discussion of environmental benefits resulting from the SEP.
- viii. Should the Commissioner determine that the actual cost to the Respondent in completing an SEP is less than the estimated cost identified in the proposal approved by the Commissioner in accordance with paragraph B.9.b.ii, Respondent shall pay the difference between such actual cost and estimated cost to the Commissioner as unexpended SEP funds. The Commissioner shall notify Respondent in writing of the amount of any such unexpended SEP funds which

are due. Respondent shall, within fourteen (14) days after the date of such written notice, remit the full amount of the unexpended SEP funds. Payment of unexpended SEP funds shall be by certified or bank check payable to "Treasurer, State of Connecticut" and the check shall state on its face "Statewide SEP account." Any payment shall be made in accordance with paragraph B.10. of this Consent Order.

10. Payment of penalties. Payment of the penalties under this Consent Order shall be mailed or personally delivered to Department of Energy and Environmental Protection, Bureau of Financial and Support Services, Accounts Receivable Office, 79 Elm Street, Hartford, Connecticut 06106-5127, and shall be by certified or bank check payable to "Connecticut Department of energy and Environmental Protection". The check shall state on its face, "Bureau of Materials Management and Compliance Assurance, Waste Engineering and Enforcement Division Civil Penalty, and the consent number identified on the first page of this Consent Order. A copy of the check and any transmittal letter shall also be sent to Ms. Julie Dutton in the Bureau of Materials Management and Compliance Assurance at the same address.
11. Approvals. Respondent shall use best efforts to submit to the Commissioner all documents required by this Consent Order in a complete and approvable form. If the Commissioner notifies Respondent that any document or other action is deficient, and does not approve it with conditions or modifications, it is deemed disapproved, and Respondent shall correct the deficiencies and resubmit it within the time specified by the Commissioner or, if no time is specified by the Commissioner, within 30 days of the Commissioner's notice of deficiencies. In approving any document or other action under this Consent Order, the Commissioner may approve the document or other action as submitted or performed or with such conditions or modifications as the Commissioner deems necessary to carry out the purpose to this Consent Order. Nothing in this paragraph shall excuse noncompliance or delay.
12. Definitions. As used in this Consent Order, "Commissioner" means the Commissioner or a representative of the Commissioner.
13. Dates. The date of "issuance" of this Consent Order is the date the Consent Order is deposited in the U.S. mail or personally delivered, whichever is earlier. The date of submission to the Commissioner of any document required by this Consent Order shall be the date such document is received by the Commissioner. The date of any notice by the Commissioner under this Consent Order, including but not limited to notice of approval or disapproval of any document or other action, shall be the date such notice is deposited in the U.S. mail or is personally delivered, whichever is earlier. Except as otherwise specified in this Consent Order, the word "day" as used in this Consent Order means calendar day. Any document or action which is required by this Consent Order to be submitted or performed by a date which falls on a Saturday, Sunday or a Connecticut or federal holiday shall be submitted or performed by the next day which is not a Saturday, Sunday or Connecticut or federal holiday.
14. Certification of documents. Any document, including but not limited to any notice, which is required to be submitted to the Commissioner under this Consent Order shall be signed by Respondent or, if Respondent is not an individual, by Respondent's chief executive officer or a duly authorized representative of such officer, as those terms are defined in § 22a-430-3(b)(2) of the Regulations of Connecticut State Agencies, and by the individual(s) responsible for actually preparing such document, and Respondent or Respondent's chief executive officer and each such individual shall certify in writing as follows:

"I have personally examined and am familiar with the information submitted in this document and all attachments thereto, and I certify, based on reasonable investigation, including my inquiry of those individuals responsible for obtaining the information, that the submitted information is true, accurate and complete to the best of my knowledge and belief. I understand that any false statement made in the submitted information may be punishable as a criminal offense under § 53a-157b of the Connecticut General Statutes and any other applicable law."

15. Noncompliance. This Consent Order is a final order of the Commissioner with respect to the matters addressed herein, and is non-appealable and immediately enforceable. Failure to comply with this Consent Order may subject Respondent to an injunction and penalties.
16. False statements. Any false statement in any information submitted pursuant to this Consent Order may be punishable as a criminal offense under § 53a-157b of the Connecticut General Statutes and any other applicable law.
17. Notice of transfer; liability of Respondent and others. Until Respondent has fully complied with this Consent Order, Respondent shall notify the Commissioner in writing no later than fifteen days after transferring all or any portion of the operations which are the subject of this Consent Order, the site or the business, or obtaining a new mailing or location address. Respondent's obligations under this Consent Order shall not be affected by the passage of title to any property to any other person or municipality.
18. Commissioner's powers. Nothing in this Consent Order shall affect the Commissioner's authority to institute any proceeding or take any other action to prevent or abate violations of law, prevent or abate pollution, recover costs and natural resource damages, and to impose penalties for violations of law, including but not limited to violations of any permit issued by the Commissioner. If at any time the Commissioner determines that the actions taken by Respondent pursuant to this Consent Order have not fully characterized the extent and degree of pollution or have not successfully abated or prevented pollution, the Commissioner may institute any proceeding to require Respondent to undertake further investigation or further action to prevent or abate pollution.
19. Respondent's obligations under law. Nothing in this Consent Order shall relieve Respondent of other obligations under applicable federal, state and local law.
20. No assurance by Commissioner. No provision of this Consent Order and no action or inaction by the Commissioner shall be construed to constitute an assurance by the Commissioner that the actions taken by Respondent pursuant to this Consent Order will result in compliance or prevent or abate pollution.
21. Access to site. Any representative of the Department of Energy and Environmental Protection may enter the site without prior notice for the purposes of monitoring and enforcing the actions required or allowed by this Consent Order.
22. No effect on rights of other persons. This Consent Order shall neither create nor affect any rights of persons who or municipalities which are not parties to this Consent Order.
23. Notice to Commissioner of changes. Within fifteen (15) days of the date Respondent becomes aware of a change in any information submitted to the Commissioner under this Consent Order, or that any such information was inaccurate or misleading or that any relevant information was

omitted, Respondent shall submit the correct or omitted information to the Commissioner.

24. Notification of noncompliance. In the event that Respondent becomes aware that it did not or may not comply, or did not or may not comply on time, with any requirement of this Consent Order or of any document required hereunder, Respondent shall immediately notify by telephone the individual identified in the next paragraph and shall take all reasonable steps to ensure that any noncompliance or delay is avoided or, if unavoidable, is minimized to the greatest extent possible. Within five (5) days of the initial notice, Respondent shall submit in writing the date, time, and duration of the noncompliance and the reasons for the noncompliance or delay and propose, for the review and written approval of the Commissioner, dates by which compliance will be achieved, and Respondent shall comply with any dates which may be approved in writing by the Commissioner. Notification by Respondent shall not excuse noncompliance or delay, and the Commissioner's approval of any compliance dates proposed shall not excuse noncompliance or delay unless specifically so stated by the Commissioner in writing.

25. Submission of documents. Any document required to be submitted to the Commissioner under this Consent Order shall, unless otherwise specified in writing by the Commissioner, be directed to:

Darlene Sage  
Department of Energy and Environmental Protection  
Bureau of Materials Management and Compliance Assurance  
Waste Engineering and Enforcement Division  
79 Elm Street  
Hartford, Connecticut 06106-5127

Respondent consents to the issuance of this Consent Order without further notice. The undersigned certifies that he is fully authorized to enter into this Consent Order and to legally bind the Respondent to the terms and conditions of the Consent Order.

Don Stevens Tire Company, Inc.

By: *Joseph Stevens* *President*  
(Signature of the individual with the authority to bind Respondent to the terms of this Consent Order)

Joseph Stevens  
Name (typed)

President  
Title

5-24-13  
Date

Issued as a final order of the Commissioner of Energy and Environmental Protection

*[Signature]*  
Macky McCleary  
Deputy Commissioner  
Deputy of Energy and Environmental Protection

6/13/13

CONSENT ORDER NO. WSWDS13015