

**STATE CODES AND STANDARDS COMMITTEE  
MINUTES**

**December 11, 2013**

1. The Chair called to order the regular meeting of the State Codes and Standards Committee. The meeting was held in the third floor conference room (room 348) at 1111 Country Club Road, Middletown, Connecticut.

2. **In Attendance:**

Henry Miga, Chair  
Anthony M. Bruno  
John Butkus  
Paul Costello  
Christopher Cozzi  
Keith Flood  
Louis Free  
Robert Hanbury  
Donald Harwood  
David McKinley  
Michael Musco  
Glenn Neilson  
Michael Nero

Michael Sinsigalli  
Carlton Smith  
Fred Wajcs, Jr.  
William Zoeller

**Also Present:**

Joseph Cassidy, OSBI  
Jenna Padula, DCS Legal  
Joseph Kingston, OSFM  
Chuck Kiessling, OSFM  
David Bebrin, CL & P  
Robert Abate, West Haven Fire Department  
Bruce Spiewak, AIA Connecticut

3. Attendance was taken and a quorum was present. A motion was made and seconded to accept the minutes of the November 13, 2013 meeting. All in favor. None opposed. Motion carried.

#### **4. COMMUNICATIONS**

- a. **A-15-13. Correspondence received from Bernard Steadman, Esq. re appeal from Bernard Steadman, Esq., re Mystic Fire Marshal's decision re 41 East Main Street, Mystic, CT. See Section Appeal Hearings 8.j. On November 14, 2013 appellant requested postponement until after February 15, 2014.**
- b. **C-1-12. Correspondence from Adam McNiece re Complaint request for revocation from Adam McNiece re Waterford Building Official's license (Frank Hoagland III). See Section Appeal Hearings 8.p. On November 14, 2013 correspondence received from appellant.**
- c. **A-1-13. Request for appeal from Bruce Spiewak re Greenwich Fire Marshal's decision re YMCA of Greenwich, 50 Putnam Avenue, Greenwich, CT. See Section Appeal Hearings 8.c. On November 14, 2013 appellant withdrew appeal.**
- d. **A-18-13. Correspondence from Walter Summers re appeal from Bruce Spiewak re State Fire Marshal's decision re 44 modification decisions re Buildings 1, 2, 3, 4, 5, 20, 21, 22, 23, 24, 25, 26, & 27 Amato Drive, South Windsor, CT. See Section Appeal Hearings 8.m. On December 3, 2013 South Windsor Fire Marshal requested postponement.**
- e. **A-17-13. Correspondence from Kimball Hunt, Esq. re appeal from Kimball Hunt, Esq. re Stonington Building Official's decision re 35 East Shore Road, Latimer Point, Stonington, CT. See Section Appeal Hearings 8.i. On December 5, 2013 appellant requested postponement. On December 9, 2013 correspondence received from Nathan Favreau [Kimball Hunt's paralegal].**
- f. **A-16-13. Correspondence received from Joseph Kingston, OSFM, re appeal from Jeffrey Margolis re Stamford Fire Marshal's decision re Dinosaur BBQ, 845 Canal Street, Stamford, CT. See Section Appeal Hearings 8.k. On December 9, 2013 the Office of the State Fire Marshal's (OSFM) decision was received.**

#### **5. SUBCOMMITTEE REPORTS**

**a. Codes Amendment Subcommittee: (Free)**

This subcommittee met on November 13, 2013. The next meeting will be held on December 11, 2013.

**b. Ethics/Procedural Regulations Subcommittee:** (Shansky)

A brief discussion was held regarding license revocation procedures to be addressed by this subcommittee. The next subcommittee meeting will be on January 8, 2014. Discussion will include:

- 1) Procedures of aggrievement –  
Item to be addressed with legal advisor
- 2) Submittal of OSBI/OSFM documents to appeal panel (i.e. Request for Modification form)  
C&S forms to be revised requesting OSBI & OSFM to supply a copy of their file to C&S within 30 days of an appeal being filed with C&S
- 3) The process of revocation  
Item to be addressed with legal advisor
- 4) Accepting code proposals on a rolling basis regarding procedural viewpoint  
Excellent idea for code proposal process
- 5) Responsibilities of Codes and Standards Committee members  
Discussion held re distribution of work to all C&S members
- 6) Drafting of Final Decisions by Panel Chair vs. Legal Counsel  
Procedure to continue as currently processed—Legal Counsel is drafter of decisions, appeal panel reviews, then decision is signed by appeal Panel Chair.

**6. OLD BUSINESS**

- a. One position representing construction industry trades remains vacant. Joe Cassidy advised they are working on filling this position.

**7. NEW BUSINESS:**

- a. **Staff Report**  
Joe Cassidy advised that the Regulation Review Committed had returned the document with some concerns. DCS Legal Counsel addressed the concerns and resubmitted it to the Regulation Review Committee. Tentative adoption date is December 31, 2013. William Abbott has been appointed as the new State Fire Marshal.
- b. **Fire Prevention Code Advisory Committee** (Harwood/Shansky) There was no report.
- c. **Joint Fire Marshal Training Council (Harwood)/Building Code Training Council (Musco) (aka Joint BCTC/FMTC)** There was no report.
- d. **Report on Bills** There was no report.

- e. **Vote for officer positions.** Floor was opened for nominations for Chair, Vice-Chair and Secretary positions. A brief discussion followed.

Motion was made and seconded to nominate Henry Miga for his third term as **Chair**. Motion was made and seconded to close nomination. Motion was made and seconded to vote on nomination. All in favor, none opposed. Motion carried.

Motion was made and seconded that the remaining slate of officers serve for another term: **Vice-Chair**: Fred Wajcs (third term) and **Secretary**: David McKinley (second term). All in favor, none opposed. Motion carried. All were thanked for their time and commitment to this Committee.

## 8. APPEAL HEARINGS

- a. **A-4-10. Appeal from Steven Edelman re Windham Building Official's decision re 202 Scotland Road, Windham, CT.** On June 21, 2010 a postponement was granted as a result of appellant's request for a stay of the proceedings. On January 24, 2013 correspondence received from appellant. On January 24, 2013 correspondence received from appellant. **On March 21, 2013 referred to legal counsel. Hold on agenda.**
- b. **A-18-12. Request for appeal from Sandra and David Biller re North Haven Fire Marshal's decision re 154 State Street, North Haven, CT.** Panel consists of Michael Sinsigalli, Panel Chair; Fred Wajcs, Jr., and George Iskra. Donald Harwood will be the alternate. Hearing set for December 12, 2012 was postponed; on December 6, 2012 appellant's attorney, Timothy Lee, requested postponement. On December 10, 2012, letter sent to appellant's attorney advising him that hearing could not be set until a copy of decision letter is received. On December 11, 2012, a copy of the Office of State Fire Marshal's closing investigative report was received. Hearing was set for Wednesday, February 13, 2013 at 10:00 a.m. in room 348. On January 18, 2013 the Office of the State Fire Marshal provided a copy of North Haven Fire Marshal's inspection report. On February 13, 2013 appellant's attorney requested a second postponement. Timeliness hearing was rescheduled and held on February 27, 2013. On February 27, 2013 referred to the Office of the State Fire Marshal (OSFM) for review. On March 8, 2013 correspondence received from Robert Ross, OSFM. Hearing was held on April 10, 2013, continued to May 22, 2013 and again continued pending possible resolution. On June 18, 2013 certified letter sent to appellant's attorney requesting status of appeal and to respond in writing by July 2, 2013. As of August 12, 2013 no additional information received. Continuation of deliberations were set for September 25, 2013. **Decision will be sent out within 90 days [by December 25, 2013]. Hold on agenda.**

- c. **A-1-13. Request for appeal from Bruce Spiewak re Greenwich Fire Marshal's decision re YMCA of Greenwich, 50 Putnam Avenue, Greenwich, CT.** No panel was set. On January 28, 2013 referred to Office of State Fire Marshal for review. On March 20, 2013 appellant requested appeal is put on hold pending possible resolution through modification (copy sent to OSFM). As of June 10, 2013 no additional information received. On June 18, 2013 certified letter sent to appellant requesting status of appeal and to respond in writing by July 2, 2013. On June 28, 2013 correspondence received from appellant requesting appeal continue on hold pending possible resolution through modification (copy sent to OSFM). **On August 14, 2013 correspondence received from appellant requesting that appeal be put on hold. On 11/13/13 Bruce Spiewak advised his client may withdraw this appeal. On 11/14/13 appellant withdrew appeal. Remove from agenda.**
  
- d. **A-5-13. Request for appeal from Michael Dowley, Esquire, re Portland Building Official's decision re 102 Great Hill Pond Road, Portland, CT.** Panel consists of Glenn Neilson, Panel Chair; Thomas DiBlasi and Michael Musco. Henry Miga will be the alternate. Hearing set for April 10, 2013 was not held; on April 8, 2013 appellant requested postponement pending possible resolution. As of May 7, 2013 no additional information received. On May 13, 2013 certified letter sent to appellant requesting status of appeal and to respond in writing by May 28, 2013. On May 22, 2013 correspondence received from appellant advising they are continuing to work toward resolution and requested appeal be continued. On 9/18/13 certified letter sent to appellant requesting status of appeal and to reply in writing by 10/2/13. **On 9/25/13 correspondence received from appellant requesting continued postponement pending resolution. Send status letter with statement re lack of prosecution.**
  
- e. **A-9-13. Request for appeal from Michael Smith re Deputy State Building Inspector's decision re M-489-13B re Bristol Doubletree Hotel, 42 Century Drive, Bristol, CT.** Panel consists of Donald Harwood, Panel Chair; Michael Sinsigalli and Keith Flood. Carlton Smith will be the alternate. Hearing was held on August 6, 2013. **Decision will be sent out within 90 days [by November 6, 2013]. Decision was sent out on November 15, 2013. Remove from agenda.**
  
- f. **A-10-13. Request for appeal from Walter Milardo re State Fire Marshal's decision re FM-0040-13 re Harpo's Bakery, 908 Main Street, South Glastonbury, CT.** Panel consists of Keith Flood, Panel Chair; Louis Free and Donald Harwood. George Iskra will be the alternate. Hearing set for, September 11, 2013 was postponed; appellant's certified hearing notice was returned unclaimed. Hearing was rescheduled and held on October 9, 2013. **Decision will be sent out within 90 days [by January 9, 2014]. Hold on agenda.**

- g. **A-11-13. Request for appeal from James Lucente re Bristol Fire Marshal's decisions re 146 Pine Street, Bristol, CT.** Panel consists of Henry Miga, Panel Chair; Michael Sinsigalli and Donald Harwood. George Iskra will be the alternate. On 8/14/13 referred to the Office of the State Fire Marshal (OSFM). On 8/21/13 received OSFM's report; OSFM clarifies that this is an appeal of the State Fire Marshal's decision re FM-0426-12, not the Bristol Fire Marshal's decision. On 8/21/13 letter sent to appellant requesting clarification re decision he is appealing. Hearing set for October 9, 2013 was postponed per appellant's request on 9/23/13. **On 9/30/13 correspondence received from appellant requesting postponement until December 2013. Hearing was held on November 13, 2013. Decision will be sent out within 90 days [by February 13, 2014]. Hold on agenda.**
- h. **A-12-13. Request for appeal from Robert Akuoko re Windsor Locks Building Official's decision re 6 Jubrey Lane, Windsor Locks, CT.** Panel consists of William Zoeller, Panel Chair; Carlton Smith and Robert Hanbury. John Butkus will be the alternate. On August 5, 2013 correspondence received from James Plumridge (appellee) requesting hearing date be held after September 16, 2013. On September 10, 2013 documents received from James Plumridge. On 9/18/13 correspondence received from James Plumridge. **Hearing set for September 25, 2013 was postponed per Scott Storms, appellee's attorney. On 10/22/13 correspondence received from appellant. Hearing was held on December 11, 2013. Decision will be sent out within 90 days [by March 11, 2014]. Hold on agenda.**
- i. **A-14-13. Request for appeal from Sander Marku re Deputy State Building Inspector and Office of Protection and Advocacy's decision re L-16-13 re Fox Glove, 179 Flanders Road, Niantic, CT.** Panel consists of David McKinley, Panel Chair; Fred Wajcs, Jr. and Henry Miga. George Iskra will be the alternate. **Hearing was held on November 13, 2013 and recessed pending possible resolution. Send status letter.**
- j. **A-15-13. Request for appeal from Bernard Steadman, Esq., re Mystic Fire Marshal's decision re 41 East Main Street, Mystic, CT.** Panel consists of Glenn Neilson, Panel Chair; Donald Harwood and Keith Flood. Louis Free will be the alternate. On 9/12/13 forwarded to OSFM for review. On 9/13/13 additional information received from appellant. On 10/7/13 received the Office of the State Fire Marshal's report dated 9/12/13. **Hearing set for December 11, 2013 was not held; on 11/14/13 appellant requested postponement until after February 15, 2014. Hold on agenda.**

- k. **A-16-13. Request for appeal from Jeffrey Margolis re Stamford Fire Marshal's decision re Dinosaur BBQ, 845 Canal Street, Stamford, CT.** Panel consists of Keith Flood, Panel Chair; Fred Wajcs, Jr. and Michael Nero. Michael Sinsigalli will be the alternate. On 10/10/13 referred to Office of the State Fire Marshal (OSFM) for review. On 12/9/13 OSFM's report was received. **Hearing was set for Wednesday, January 8, 2014 at 10:00 a.m. in room 348.**
  
- l. **A-17-13. Request for appeal from ~~Nathan Favreau~~ Kimball Hunt, Esq. re Stonington Building Official's decision re 35 East Shore Road, Latimer Point, Stonington, CT.** Panel consists of Marjorie Shansky, Panel Chair; Louis Free and Glenn Neilson. Thomas DiBlasi will be the alternate. **Hearing set for December 11, 2013 was not held; on 12/5/13 Attorney Hunt, appellant, requested postponement pending possible resolution. Hold on agenda.**
  
- m. **A-18-13. Request for appeal from Bruce Spiewak re State Fire Marshal's decision re 44 modification decisions re 1, 2, 3, 4, 5, 20, 21, 22, 23, 24, 25, 26, & 27 Amato Drive, South Windsor, CT.** Michael Musco is recused. Panel consists of Michael Sinsigalli, Panel Chair; Donald Harwood and George Iskra. Michael Nero will be the alternate. See file for list of the 44 denial decisions. **Hearing set for January 8, 2014 was postponed at the December 3, 2013 request of Walter Summers, South Windsor Fire Marshal. Hearing rescheduled to Wednesday, February 5, 2014 at 10:00 a.m. in room 348. Hold on agenda.**
  
- n. **C-1-10. Correspondence from Mark Sommaruga, Esquire, re complaint request for revocation investigation re Shelton Building Official's license (Elliot Wilson) aka Hearing Pursuant to CGS 29-262(d).** Panel was set on November 10, 2010. Panel consists of Donald Harwood, Panel Chair; Louis Free and Andrew Rizzo, Jr. John Butkus will be the alternate. On February 8, 2010, letters were sent to Robert Ross (Director, Division Fire Emergency and Building Services) and Attorney Dawn Hellier (Dept. Public Safety Legal Affairs) requesting staff assistance to conduct an investigation. On February 24, 2010, Barry Rickert, Deputy State Fire Marshal, advised an investigator (Sgt. Christopher Guari) had been assigned to this investigation. On February 26, 2010, correspondence received from Attorney Hellier, DPS, advising staff assistance was granted to conduct an investigation. As of October 13, 2010, no additional information received. On October 13, 2010, Barry Rickert, OSFM, advised investigation is on-going.

On November 10, 2010, Rob Ross submitted the Office of State Fire Marshal's investigative report regarding the Shelton Building Official [re C-1-10] to Codes and Standards for appropriate action. Barry Rickert advised the Committee that his office is working on an addendum to this report and should provide it approximately the first or second week of December. Janet Ainsworth advised a compliance conference (per CGS 4-182(c)) should be scheduled prior to a hearing. Barry Rickert

advised that Investigator John Sawyer, OSFM, will do the compliance conference and Barry will notify John Sawyer of same. As of January 18, 2011, no additional information received. On January 19, 2011 Barry Rickert, OSFM, advised that OSFM's report was complete and could be forwarded to the appeal panel. On January 26, 2011, letter sent to Barry Rickert, OSFM, requesting clarification if a compliance conference had occurred. On February 9, 2011 the Committee verbally requested Barry Rickert, OSFM, to respond in writing to their January 26, 2011 letter re compliance conference. Janet Ainsworth advised that the Office of the State Fire Marshal sent a letter to the appellant. Appellant has until March 15, 2011 to respond regarding a compliance conference. If no response is received by that date, then Codes and Standards can proceed. On March 25, 2011 correspondence forwarded from Barry Rickert from appellant. On May 11, 2011 Barry Rickert advised the compliance conference was held. On May 23, 2011 correspondence received from Barry Rickert. On February 17, 2012 certified letter sent to appellant's attorney (John Keyes) requesting status of complaint. As of April 10, 2012 no additional correspondence received. On April 18, 2012, certified letter sent to appellant's attorney requesting status and to respond in writing by May 2, 2012. On May 9, 2012, it was decided that the Office of the State Fire Marshal will hold the compliance conference. On May 15, 2012 correspondence sent to Robert Ross, State Fire Marshal, requesting the Office of the State Fire Marshal to conduct a compliance conference. On May 30, 2012 correspondence received from Robert Ross advising compliance conference was set for June 7, 2012. Compliance conference was held on June 7, 2012. As of June 13, 2012 C&S was waiting for compliance conference report from Rob Ross, State Fire Marshal. On June 21, 2012 correspondence received from Rob Ross advising formal license revocation hearing should go forward. Effective August 8, 2012 John Butkus will replace Irving Moy as alternate. Hearing date to be set and coordinated by the Department of Construction Services (DCS) and Attorney General's Office. Hearing was held on November 7, 2012 and adjourned for 30 days [to December 7, 2012] to allow submission of briefs. Briefs were to be filed by 12:00 p.m. on December 7, 2012. Hearing continuation date needs to be set, and should include Assistant Attorney General Matt Beizer and Attorney Roberta Avery. Hearing continuation was held on March, 13, 2013. **Decision will be sent out within 90 days [by June 13, 2013]. A discussion was held regarding the precedent of drafting the Findings of Fact by a Panel Chair vs. Legal Counsel. On May 8, 2013 a brief summation of case history and appropriateness of writing legal decisions was held. On August 14, 2013 and December 11, 2013, Panel Chair advised he will follow up with the Attorney General's Office. Hold on agenda.**

- o. **C-1-11. Correspondence from Steven Edelman re complaint request for revocation from Steven Edelman re Windham Building Official (Donald Schultz).** John Butkus, Louis Free, Robert Hanbury, Donald Harwood, Michael Musco, Glenn Neilson and Marjorie Shansky are recused. On September 22, 2011 correspondence received from appellant. On September 23, 2011 corrected correspondence received from appellant. On October 3, 2011 correspondence received from appellant. On October 17, 2011 referred to Legal Counsel for review. On October 17, 2011 correspondence received from appellant. On November 15, 2011 a follow-up letter was sent to appellant requesting additional information. On March 20, 2012 certified letter sent to appellant requesting clarification and to respond in writing by April 3, 2012. On April 2, 2012 correspondence received from appellant. On April 11, 2012, pending legal review by staff counsel. Procedures will be discussed at meeting of legal counsel, Attorney General's Office, Office of State Building Inspector and Office of State Fire Marshal the week of May 14, 2012. Motion was made and seconded to refer to the Office of State Fire Marshal for investigation. All in favor. None opposed. Motion carried. On June 15, 2012 referred to the Office of State Fire Marshal for investigation. On June 27, 2012 letter sent to appellant advising case was referred to OSFM. On July 5, 2012 correspondence received from appellant (he had also sent it to Rob Ross, OSFM). **As of October 10, 2012 OSFM's investigation is on-going. On January 24, 2013 correspondence received from appellant. As of March 13, 2013 OSFM's investigation is on-going. On March 21, 2013, referred to legal counsel. Hold on agenda.**
- p. **C-1-12. Complaint request for revocation from Adam McNiece re Waterford Building Official's license (Frank Hoagland III).** Marjorie Shansky, Andrew Rizzo, Jr., Robert Hanbury, George Iskra and Michael Sinsigalli are recused. **Compliance conference panel consists of John Butkus, Compliance Chair; Anthony Bruno and Fred Wajcs, Jr., Louis Free will be the Compliance Conference alternate.** Forward to Legal Counsel for review and send letter to appellant advising same. On April 18, 2012, pending legal review by staff counsel. On April 24, 2012 letter sent to appellant advising complaint was referred to staff counsel for review. As of May 8, 2012 no additional information received. Procedures will be discussed at meeting of legal counsel, Attorney General's Office, Office of State Building Inspector and Office of State Fire Marshal the week of May 14, 2012. Motion was made and seconded to refer to the Office of State Fire Marshal for investigation. All in favor. None opposed. Motion carried. On June 15, 2012 referred to the Office of State Fire Marshal for investigation. On June 27, 2012 letter sent to appellant advising case was referred to OSFM. On August 6, 2012 correspondence received from Rob Ross, OSFM, requesting clarification on investigation. Compliance conference set for August 22, 2012 was postponed per C&S Legal Counsel. On August 17, 2012 correspondence sent to Frank Hoagland advising him of complaint. On August 17, 2012 correspondence sent to Rob Ross, OSFM, advising his office to proceed with investigation. On August 28, 2012 Freedom of Information request received from Robert Avena, appellant's attorney.

As of October 10, 2012, no report from OSFM was received. On December 5, 2012 correspondence received from appellant requesting hearing go forward (copy sent to OSFM). On January 8, 2013 letter sent to appellant advising him of status of appeal and that panel is awaiting information from the Office of the State Fire Marshal. Daniel Tierney, Deputy State Building Inspector, met with the Waterford First Selectman regarding resolution. As of March 7, 2013 Daniel Tierney is still working with the First Selectman regarding resolution. On March 11, 2013 telephone call from appellant requesting the hearing definitely go forward and requested a hearing date to be set as soon as possible. As of March 13, 2013, OSFM's investigation is on-going. On April 12, 2013 correspondence received from Robert Ross, Office of the State Fire Marshal. On May 3, 2013 appellant advised he wanted this complaint to go forward. As of June 12, 2013 awaiting OSFM's report. On 9/13/13 report received from William Abbott, Office of the State Fire Marshal. **On 10/9/13 a discussion was held; Legal Council will research and give procedural guidance.**

**Motion was made and seconded to have Committee as a whole vote to discharge. A discussion followed regarding the need to have a process in place before voting. Motion was made and seconded to withdraw the motion on the table. Motion carried. Refer issue to Ethics/Procedural Regs Subcommittee and Legal Counsel for review via letter but do not send the file documents. On November 14, 2013 correspondence received from appellant. On December 3, 2013 referred to the Ethics/Procedural Regs Subcommittee for review. Hold on agenda.**

## **9. GOOD OF THE ORDER**

Members were wished a happy and safe holiday season and thanked for their participation on this Committee.

## **10. ADJOURNMENT**

There being no further business, a motion to adjourn was made, seconded and approved unanimously. The meeting was adjourned.

The next Codes and Standards Committee meeting is set for **January 8, 2014 at 1:00 P.M.** in room 348.

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David McKinley, Secretary